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2006 NOV -3 P 4: 53

November 2, 2006

Lawrence H. Norton, Esq. General Counsel Federal Election Commission 999 E Street, N.W. Washington, DC 20463

Re: Complaint Against Richard Pombo For Congress, RICHPAC

MUR # 5877

Dear Mr. Norton,

Attached please find a complaint (3 copies), and attached exhibit A, filed by McNerney for Congress against Richard Pombo for Congress and RICHPAC for violations of the Federal Election Campaign Act of 1971, as amended, 2 U.S.C. 431 et seq. ("the Act"), and Commission regulations at 11 C.F.R. 1.1 et seq.

Please note that we are sending the Declaration of A.J. Carillo that supports Exhibit A separately via overnight mail today.

Also enclosed please find a self-addressed stamped envelope. Please return an endorsed-filed copy of the complaint. Thank you for your cooperation and assistance in this matter.

Very truly yours

Michael McNerney McNerney for Congress

AJC/jd Attachments 280b NOV -3 P 4: 55

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RECENTION
COMMISSION
OFFICE OF GENERAL
COUNSEL





McNerney for Congress 6250 Village Pkwy Dublin, CA 94568-2449 (925) 833 0643

VS.

MUR No.: 5877

Richard Pombo, Richard Pombo for Congress Campaign Headquarters 6702 Inglewood Avenue, Suite K Stockton, CA 95207 (209) 956-3976

RICHPAC 1155 21st Street NW Suite 300 Washington, DC 20036 (202) 859-4953

## **COMPLAINT**

Pursuant to 2 U.S.C. §437g, and upon information and belief, this complaint concerns violations of the Federal Election Campaign Act of 1971, as amended, 2 U.S.C. 431 et seq. ("the Act"), and Commission regulations at 11 C.F.R. 110.1 and 11 C.F.R. 110.2, by Richard Pombo, Richard Pombo for Congress ("Pombo for Congress"), the campaign committee for Representative Richard Pombo, who is a candidate running for re-election in the 11<sup>th</sup> Congressional District of California, and RICHPAC, a federal political action committee that functions as a "Leadership PAC" for Richard Pombo. Pombo for Congress is a political committee registered with the Commission.

This complaint alleges that Richard Pombo for Congress and RICHPAC violated federal election law by circumventing the \$5,000 federal campaign limit on PAC contributions to candidates running for federal office. In 2006, RICHPAC (Richard Pombo's leadership PAC) made multiple in-kind contributions with a value of \$161,000 in fees, retainers, commissions, and bonuses to Carol Goeas and Associates, a professional political fundraiser, for the purpose of raising money for the Pombo for Congress campaign committee. Pombo for Congress disclosed only that it reimbursed Carol Goeas and Associates for more than \$23,000 for fundraising expenses, but failed to disclose the receipt of the rest of the illegal in-kind contributions made by RICHPAC in the form of payments to Carol Goeas and Associates for her fundraising work on behalf of Pombo for Congress. In addition to alleging that both Pombo for Congress and RICHPAC circumvented the \$5,000 contribution limit, this complaint alleges that Richard Pombo for Congress has violated federal election law for failing to disclose the illegal in-kind contributions.

### I. FACTS

On information and belief, in 2006, RICHPAC paid Carol Goeas and Associates, of Carol Goeas and Associates & Associates, more than \$161,000 in fees, retainers, commissions, and bonuses for Goeas' fundraising work on behalf of Pombo for Congress, despite the fact that RICHPAC raised less than \$154,000 during the same time period. In the first eighteen days of October, 2006, RICHPAC paid Carol Goeas and Associates more than \$66,600 for her fundraising efforts and work for Pombo for Congress, despite the fact that RICHPAC raised less than \$13,000 during the same time

period. (See RichPAC FEC Spreadsheet, attached herein as Exhibit A). Thus, Carol Goeas and Associates was paid more than three times more in "commissions" than RICH .

PAC actually raised.

On or about September 22, 2006, Pombo for Congress reimbursed Carol Goeas and Associates for more than \$23,000 for "fundraising expenses." (See Exhibit A). However, Pombo for Congress did not pay Carol Goeas and Associates any fees, retainers, commissions, or bonuses for fundraising on behalf of the Pombo for Congress campaign committee in 2006, according to the disclosure reports filed by Pombo for Congress with the FEC in 2006. (See Exhibit A).

### II. LEGAL ANALYSIS

A. Pombo For Congress and RICHPAC violated the Act and Commission regulations and circumvented federal contribution limits, by operating under a scheme in which RICHPAC illegally made in-kind contributions to Pombo for Congress, in the form of payments to Carol Goeas and Associates of \$161,000 in fees, retainers, commissions and bonuses for fundraising work and services for Pombo for Congress.

The Federal Election Campaign Act, at 2 U.S.C. § 441a(a)(1)(d), explicitly forbids any person from making a contribution "...to any other political committee in any calendar year which, in the aggregate, exceed \$5,000." See 11 C.F.R. 110.1(d). A PAC can contribute up to \$5,000 to another political committee per election (primary and general). 2 U.S.C. § 441a(a)(2)(a). By paying Carol Goeas and Associates more than

\$161,000 in fees, retainers, commissions, and bonuses for fundraising work and services that Goeas did for Pombo for Congress, RICHPAC effectively circumvented the \$5000 federal campaign contribution limit, by making illegal in-kind contributions to Pombo for Congress greatly exceeding the \$5000 limit. Pombo for Congress thus received the benefits of Goeas' fundraising work without having to pay for it out of Pombo for Congress funds.

The Pombo for Congress campaign thus attempted to circumvent federal election law and federal campaign contribution limits by using its affiliated PAC, RICHPAC, to make campaign disbursements to Carol Goeas and Associates for fundraising work for Pombo for Congress—disbursements that Pombo for Congress should have been making from its own funds.

B. Pombo for Congress violated federal election law and Commission regulations by failing to disclose the receipt of in-kind contributions from RICHPAC in the form of payment of more than \$161,000 in fees, retainers, commissions, and bonuses to Carl Goeas for fundraising work and services for Pombo for Congress, because these in-kind contributions were illegal, exceeding the \$5,000 limit on these contributions.

Pombo for Congress failed to disclose or report any in-kind contributions received from RICHPAC in any of its disclosure reports filed with the Commission in 2006, for the payments made by RICHPAC to Carol Goeas and Associates for Goeas's fundraising work for Pombo for Congress. (See Exhibit A.) Thus, Pombo for Congress avoided revealing its circumvention of federal campaign finance law – and that it was illegally

receiving more than \$161,000 in in-kind contributions from RICHPAC, contributions which far exceed the federal contribution limit of \$5,000 per election.

## III. CONCLUSION

Pombo for Congress's and RICHPACs' violation of and failure to comply with the Act and Commission regulations warrants further investigation and enforcement by the Commission. Demand is further made that the Commission immediately investigate the matter and find Pombo for Congress and RICHPAC in violation of the Act and Commission regulations for the reasons set forth herein.

Respectfully submitted,

Michael McNerney

McNerney for Congress

SWORN TO AND SUBSCRIBED before me on November 3, 2006.

Notary Public

My Commission Expires: My Commission Expires July 31, 2007



## Attachment A

\$161,000 in fees, retainers, commissions and bonuses, but raised less than \$154,000. (a) In 2006, Richard Pombo's political action committee, RICH PAC, paid Carol Goeas more than it raised. RICH PAC paid Carol Goeas more than

(a) \$153,700.00	TOTAL 2006		
	October		
\$26,100 00	September		•
\$15,800.00	August		
\$10,000 00	July		
\$12,000.00	June		
\$5,000 00	May		
\$38,250.00	Aprıl		
\$29,625.00	March		
\$4,025.00	February		
\$0.00	January		
Amount	Month of Receipt		Ri AC Receipts
(a) \$161,068.88	TOTAL 2006		
\$18,000 00	2/14/2006	PAC Fundraising Retainer	Carol Goeas & Associates 1707 Prince St Alexandria, VA 22317
	2/1-2/28		
\$9,000 00	5/22/2006	PAC Fundraising Retainer-April & May	Carol Goeas & Associates 1707 Prince St Alexandria, VA 22317
\$9,000.00	5/22/2006	PAC Fundraising Retainer- Feb. & March	Carol Goeas & Associates 1707 Prince St Alexandria, VA 22317
	5/1-5/30		
\$10,000 00	6/7/2006	fundraising bonus	Carol Goeas & Associates 1707 Prince St Alexandria, VA 22317
	6/1-6/30		
\$4,500 00	7/10/2006	PAC Fundraising Retainer	Carol Goeas & Associates 1707 Prince St Alexandria, VA 22317
\$20,000 00	7/10/2006	PAC Fundraising Retainer	Carol Goeas & Associates 1707 Prince St Alexandria, VA 22317
	7/1-7/31		
\$24,067 13	9/13/2006	PAC fundraising retainer	Carol Goeas & Associates 1707 Prince St Alexandria, VA 22317
	9/1 -9/30		
	OCT. COMMISSIONS		
(3) \$306,306 (3)	TOTAL OCTOBER 2006		
\$20,000 00	10/12/2006	PAC fundraising bonus	Carol Goeas & Associates 1707 Prince St Alexandria, VA 22317
\$3,500 00	10/12/2006	PAC fundraising retainer	Carol Goeas & Associates 1707 Prince St Alexandria, VA 22316
\$8,000.00	10/12/2006	PAC fundraising commissions	Carol Goeas & Associates 1707 Prince St Alexandria, VA 22315
\$35,001.75	10/12/2006	PAC fundraising commissions	Carol Goeas & Associates 1707 Prince St Alexandria, VA 22314
	10/1/2006 -10/18/2006		
Amount	Date of Disbursement	Description	Rich PAC Disbursements to Address
		ess man \$1.54,000.	\$161,000 in fees, retainers, commissions and conduces, but raised less than \$104,000.

# Attachment A

<b>\$0,000.00</b>	07 172000		Pullette I office I of C. Box for of Haby, Cambrida Soor of
	4/3/2006	Fundraising consulting	O. Box 1070
	04/01/2006-05/17/2006		
\$1,757.19	9/5/2006	Fundraising expenses	Ding Shannon 8639 Walnut Acre Rd. Stockton, California 95212
	7/1/2006	Fundraising services	Annette Pombo P O Box 1070 Tracy, California 95376
\$3,000 00	8/31/2006	Fundraising consulting	Annette Pombo P O. Box 1070 Tracy, California 95376
\$3,000.00	8/2/2006	Fundraising services	Annette Pombo P O Box 1070 Tracy, California 95376
\$856 84	9/5/2006	Fundraising exp.	Hammond & Assoc. 801 N Pitt St #120 Alexandria, Virginia 22314
\$3,483.66	8/2/2006	Fundraising consulting	Hammond & Assoc. 801 N. Pitt St. #120 Alexandria, Virginia 22314
\$15,000.00	8/2/2006	Fundraising commission - disputed amount	Hammond & Assoc 801 N. Pitt St. #120 Alexandria, Virginia 22314
\$4,059.83	8/2/2006	Fundraising services	ond & Assoc 801 N Pitt St. #120 Alexandria, Virginia 22314
\$23,759.21	9/22/2006	Fundraising expenses	Caloid Godas & Assoc. LEO 1707 Fillips of #5 Alexandra, virgilia
	07/01/2006-09/30/2006		Carola Casas & Assac     C 1707 Prince St #5 Alexandria Virginia
\$3,517 54	10/12/2006	Fundraising expenses	Ding Shannon 8639 Walnut Acre Rd. Stockton, California 95212
	10/12/2006	Fundraising services	Ding Shannon 8639 Walnut Acre Rd. Stockton, California 95212
\$30,052.52	10/2/2006	Fundraising consulting	95814
		G G	Wendy Warfield & Assoc. 921 11th St. #110 Sacramento, California
\$3,000.00	10/2/2006	Fundraising consulting	Annette Pombo P. O. Box 1070 Tracv. California 95376
	10/1 -10/18	-	9
Amount	Date of Disbursement	Description	Pombo for Congress Disbursements
	ales. Admette Porrbo, and Shambon Dicy loss than \$143,000	wafeid as Asse	(e) In 2006, Pondbo for Congress pard Hammond and Associates, Wordy fold on more than \$2.4 million raised.
		, manus ,	
	9/22/2006	Fundraising expenses	Goeas & Assoc LLC 1707 Prince St. #5 Alexandria, Virginia
	07/01/2006-09/30/2006		
Amount	Date of Disbursement	Description	Rich PAC Disbursements to Address
			Tanko for August did na jay Arch Augus ay Bay dan an a
		and the fact of the control of the c	
en e			

# Attachment A

\$0.00	2006 TOTAL		
Amount		C	Runard Pombo for Congress-Receipts: Contributions from RICHPAC
(e) \$2,416,588,12	2006 TOTAL		
343425 96	01/01/2006-03/31/2006		
921171 84	04/01/2006-05/17/2006		
545564.12	05/18/2006-06/30/2006		
279636.21	07/01/2006-09/30/2006		
326789.99	10/1 -10/18		
Amount	Date of Disbursement	Description	Pombo for Congress Receipts
((0)) \$1412,305.70		TOTAL 2006	
\$45,490 86	TOTAL 2006 Hammond and Associates	TOTAL 2006	
\$60,113.90	TOTAL 2006 Wendy Warfield	TOTAL 2006	
\$7,200.00	TOTAL 2006 Shannon Ding	TOTAL 2006	
\$30,000 00	TOTAL 2006 Annette Pombo		
\$3,386.92	3/27/2006	Fundraising consulting	Hammond & Assoc. 801 N. Pitt St #120 Alexandria, Virginia 22314
\$3,152 19	3/7/2006	Fundraising consulting	dmmond & Assoc. 801 N. Pitt St. #120 Alexandria, Virginia 22314
\$3,062 24	1/24/2006	Fundraising consulting	ond & Assoc. 801 N. Pitt St #120 Alexandria, Virginia 22314
\$2,998.92	1/6/2006	Fundraising consulting	Hammond & Assoc. 801 N. Pitt St. #120 Alexandria, Virginia 22314
\$3,000 00	2/28/2006	Fundraising consulting	Annette Pombo P. O. Box 1070 Tracy, California 95376
\$3,000.00	1/24/2006	Fundraising consulting	Annette Pombo P. O Box 1070 Tracy, California 95376
\$3,000 00	1/6/2006	Fundraising consulting	Annette Pombo P. O Box 1070 Tracy, California 95376
	01/01/2006-03/31/2006		
		G GOLDEN G	
\$30.061.90	6/7/2006	Fundraising consulting	95814
			Wendy Warfield & Assoc. 921 11th St. #110 Sacramento, California
\$3,000 00	5/31/2006	Fundraising services	Annette Pombo P. O. Box 1070 Tracy, California 95376
\$4,896.76	5/22/2006	Fundraising consulting	Hammond & Assoc 801 N. Pitt St. #120 Alexandria, Virginia 22314
	05/18/2006-06/30/2006		
\$5,450 34	4/25/2006	Fundraising consulting	Hammond & Assoc. 801 N. Pitt St. #120 Alexandria, Virginia 22314